#### ROXBOROUGH VILLAGE METROPOLITAN DISTRICT Douglas County, Colorado

#### FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED DECEMBER 31, 2018

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Board of Directors Roxborough Village Metropolitan District Douglas County, Colorado

#### Independent Auditors' Report

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of Roxborough Village Metropolitan District (the "District") as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards general accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Roxborough Village Metropolitan District as of December 31, 2018, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Management has omitted the management's discussion and analysis that accounting principles general accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's financial statements as a whole. The supplementary information as listed in the table of contents is presented for the purposes of legal compliance and additional analysis and is not a required part of the financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Stratagem PC Certified Public Accountants Lakewood, Colorado

July 3, 2019



### ROXBOROUGH VILLAGE METROPOLITAN DISTRICT STATEMENT OF NET POSITION DECEMBER 31, 2018

	Governmental Activities
ASSETS	
Cash and Investments	\$ 2,100,060
Cash and Investments - Restricted	1,935,409
Receivable - County Treasurer	32,409
Property Taxes Receivable	3,211,220
Prepaid Expenses	10,143
Capital Assets, Not Being Depreciated	2,598,360
Capital Assets, Net	2,051,109
Total Assets	11,938,710
LIABILITIES	
Accounts Payable	98,971
Due to County	236
Accrued Bond Interest Payable	5,371
Noncurrent Liabilities:	
Due Within One Year	1,670,000
Due in More than One Year	3,928,249
Total Liabilities	5,702,827
DEFERRED INFLOWS OF RESOURCES	
Deferred Property Tax Revenue	3,211,220
Total Deferred Inflows of Resources	3,211,220
NET POSITION	
Investment in Capital Assets	4,649,469
Restricted for:	,,,,,,,,,
Emergency Reserve	36,200
Debt Service	1,893,602
Unrestricted	(3,554,608)
Total Net Position	\$ 3,024,663

#### ROXBOROUGH VILLAGE METROPOLITAN DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2018

					Program	Revenues			(Ex	t Revenues penses) and Change in et Position
			CI	narges		rating		Capital		
	_		C.	for		ts and		ants and		vernmental
FUNCTIONS/PROGRAMS Primary Government:		Expenses		ervices	Contri	butions	Cor	ntributions		Activities
Governmental Activities:										
General Government Parks	\$	374,455 696,332	\$	- 4,300	\$	-	\$	- 35,399	\$	(374,455) (656,633)
Interest and Related Costs		000,00=		.,000				00,000		(000,000)
on Long-Term Debt		437,589		<u> </u>						(437,589)
Total Governmental Activities	\$	1,508,376	\$	4,300	\$		\$	35,399		(1,468,677)
GENERAL REVENUES  Property Taxes  Specific Ownership Taxes  Net Investment Income  Other  Total General Revenues										3,187,309 338,719 90,297 11,817 3,628,142
	CHA	ANGE IN NET	POSITIO	NC						2,159,465
	Net	Position - Begi	nning o	f Year						865,198
	NET	POSITION - E	END OF	YEAR					\$	3,024,663

#### ROXBOROUGH VILLAGE METROPOLITAN DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2018

	General		Debt Service	 Capital Projects	Go	Totals overnmental Funds
ASSETS  Cash and Investments  Cash and Investments - Restricted  Receivable - County Treasurer  Property Taxes Receivable	\$ 459,434 36,200 32,409	\$	1,899,209	\$ 1,640,626 - -	\$	2,100,060 1,935,409 32,409
Prepaid Expenses	842,190 10,143		2,369,030	<u>-</u>		3,211,220 10,143
Total Assets	\$ 1,380,376	\$	4,268,239	\$ 1,640,626	\$	7,289,241
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES						
LIABILITIES Accounts Payable	\$ 94,771	\$	-	\$ 4,200	\$	98,971
Due to County Total Liabilities	 94,771	_	236 236	 4,200		236 99,207
	94,771		230	4,200		99,207
DEFERRED INFLOWS OF RESOURCES Deferred Property Tax Revenue	 842,190		2,369,030			3,211,220
Total Deferred Inflows of Resources	842,190		2,369,030	-		3,211,220
FUND BALANCES  Nonspendable  Restricted for:	10,143		-	-		10,143
Emergency Reserves Debt Service	36,200		- 1,898,973	-		36,200 1,898,973
Assigned: Subsequent Year's Expenditures Capital Projects	5,133		-	- 1,636,426		5,133 1,636,426
Unassigned	 391,939		-			391,939
Total Fund Balances	 443,415		1,898,973	 1,636,426		3,978,814
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 1,380,376	\$	4,268,239	\$ 1,640,626		
Amounts reported for governmental activities in the statement of net position are different because:						
Capital assets are reported as assets on the Statement of Net Position but are recorded as expenditures in the funds. Capital Assets, Net						4,649,469
,						4,049,409
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.						
Bonds Payable Developer Advance Payable						(5,329,560) (209,734)
Accrued Bond Interest Payable Accrued Developer Advance Interest Payable						(5,371) (58,955)
Net Position of Governmental Activities					\$	3,024,663

## ROXBOROUGH VILLAGE METROPOLITAN DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2018

DEVENUES		General		Debt Service		Capital Projects	Go	Total overnmental Funds
REVENUES  Deposits Toyon	\$	835,920	\$	2,351,389	\$		\$	2 407 200
Property Taxes	Φ	338,719	Ф	2,331,369	Φ	-	Φ	3,187,309 338,719
Specific Ownership Taxes Conservation Trust Funds		330,719		-		2E 200		35,399
		22.052		60.245		35,399		
Net Investment Income		22,052		68,245		-		90,297
Sports Field Revenue		4,300		7 710		-		4,300
Miscellaneous		4,107		7,710		25.200		11,817
Total Revenues		1,205,098		2,427,344		35,399		3,667,841
EXPENDITURES								
Current:								
Accounting		37,567		_		_		37,567
Audit		4,950		_		_		4,950
Communications		3,271		_		_		3,271
County Treasurer's Fees		12,545		35,287		_		47,832
Directors' Fees		7,000		-		_		7,000
Dues and Subscriptions		1,468		_		_		1,468
Election Expense		39,557		_		_		39,557
Engineering		38,279		_		_		38,279
Foothills Park and Recreation Fees		16,567		_		_		16,567
Insurance and Bonds		9,492		_		_		9,492
Legal		61,979		_		_		61,979
Maintenance and Utilities - Park		482,219		_		_		482,219
Management		132,156		_		164		132,320
Miscellaneous		3,038		_		-		3,038
Payroll Tax		536		_		_		536
Repairs and Maintenance		16,616		_		_		16,616
Seasonal Lights		11,668		_		_		11,668
Snow Removal		15,881		_		_		15,881
Debt Service:		10,001						10,001
Bond Principal		_		1,570,000		_		1,570,000
Bond Interest Expense		_		388,321		_		388,321
Paying Agent and Trustee Fees		_		2,700		_		2,700
Capital Outlay / Expenditures		_		2,700		59,576		59,576
Total Expenditures	-	894,789	-	1,996,308		59,740		2,950,837
Total Expoliations	-	00 1,7 00		1,000,000		00,7 10		2,000,001
EXCESS OF REVENUES OVER (UNDER)								
EXPENDITURES		310,309		431,036		(24,341)		717,004
		•		•		, ,		•
OTHER FINANCING SOURCES (USES)								
Operating Transfers In		-		-		270,000		270,000
Operating Transfers Out		(270,000)		-		-		(270,000)
Total Other Financing Sources (Uses)		(270,000)		-		270,000		-
• , ,		<u>, , , , , , , , , , , , , , , , , , , </u>		_				
NET CHANGE IN FUND BALANCES		40,309		431,036		245,659		717,004
Fund Balances - Beginning of Year		403,106		1,467,937		1,390,767		3,261,810
FUND BALANCES - END OF YEAR	\$	443,415	\$	1,898,973	\$	1,636,426	\$	3,978,814

## ROXBOROUGH VILLAGE METROPOLITAN DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2018

Net Change in Fund Balances - Governmental Funds

\$ 717,004

(12,584)

1,570,000

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. In the statement of activities, capital outlay is not reported as an expenditure. However, the statement of activities will report as depreciation expense, the allocation of the cost of any depreciable asset over the estimated useful life of the asset.

Capital outlay 58,444
Depreciation (174,702)

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The net effect of these differences in the treatment of long-term debt and related items is as follows:

Accrued Interest on Developer Advance
Current Year Bond Principal Payment

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Accrued Interest on Bonds - Change in Liability 1,303

Change in Net Position of Governmental Activities \$ 2,159,465

## ROXBOROUGH VILLAGE METROPOLITAN DISTRICT GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2018

	(	Budget Original nd Final		Actual Amounts		iance with al Budget Positive legative)
REVENUES						
Property Taxes	\$	840,033	\$	835,920	\$	(4,113)
Specific Ownership Taxes		320,300		338,719		18,419
Net Investment Income		12,000		22,052		10,052
Sports Field Fees		11,800		4,300		(7,500)
Miscellaneous Income		2,000		4,107		2,107
Total Revenues		1,186,133		1,205,098		18,965
EXPENDITURES						
Accounting		35,000		37,567		(2,567)
Audit		5,000		4,950		50
Communications		500		3,271		(2,771)
Contingency		30,000		-		30,000
County Treasurer's Fees		12,610		12,545		65
Directors' Fees		7,200		7,000		200
Dues and Subscriptions		1,200		1,468		(268)
Election Expense		7,000		39,557		(32,557)
Engineering		25,000		38,279		(13,279)
Foothills Park and Recreation Fees		15,000		16,567		(1,567)
Insurance and Bonds		9,400		9,492		(92)
Legal		70,000		61,979		8,021
Maintenance and Utilities - Park		599,540		482,219		117,321
Management		80,000		132,156		(52,156)
Miscellaneous		4,000		3,038		962
Payroll Tax		6,120		536		5,584
Repairs and Maintenance		30,000		16,616		13,384
Seasonal Lights		13,000		11,668		1,332
Snow Removal	_	30,000		15,881	-	14,119
Total Expenditures		980,570	-	894,789		85,781
EXCESS OF REVENUES OVER (UNDER)		005 500		040.000		101710
EXPENDITURES		205,563		310,309		104,746
OTHER FINANCING SOURCES (USES)						
Operating Transfers Out		(270,000)		(270,000)		<u> </u>
Total Other Financing Sources (Uses)		(270,000)	-	(270,000)		-
NET CHANGE IN FUND BALANCE		(64,437)		40,309		104,746
Fund Balance - Beginning of Year		492,273	,	403,106		(89,167)
FUND BALANCE - END OF YEAR	\$	427,836	\$	443,415	\$	15,579

#### NOTE 1 DEFINITION OF REPORTING ENTITY

Roxborough Village Metropolitan District (the District), a quasi-municipal corporation, was organized on July 24, 1985, and is governed pursuant to provisions of the Colorado Special District Act. The District operates under a Service Plan approved by Douglas County on July 24, 1985. The District's service area is located in Douglas County, Colorado. The District was established to provide irrigation, drainage and storm facilities, street improvements, park and recreational facilities.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements, which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens, and fiscal dependency.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

The District has no employees and all operation and administrative functions are contracted.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The more significant accounting policies of the District are described as follows:

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements include the statement of net position and the statement of activities. These financial statements include all of the activities of the District. The effect of interfund activity has been removed from these statements. Governmental activities are normally supported by property taxes and intergovernmental revenues.

The statement of net position reports all financial and capital resources of the District. The difference between the assets, deferred outflow of resources, liabilities, and deferred inflow of resources of the District is reported as net position.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Government-Wide and Fund Financial Statements (Continued)**

Separate financial statements are provided for the governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. Depreciation is computed and recorded as an operating expense. Expenditures for capital assets are shown as increases in assets and redemption of bonds and notes are recorded as a reduction in liabilities.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The major sources of revenue susceptible to accrual are property taxes. All other revenue items are considered to be measurable and available only when cash is received by the District. The District has determined that Developer advances are not considered as revenue susceptible to accrual. Expenditures, other than interest on long-term obligations, are recorded when the liability is incurred or the long-term obligation due.

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the governmental funds.

The Capital Projects Fund is used to account for financial resources to be used for the acquisition and construction of capital equipment and facilities.

As a general rule, the effect of interfund activity has been eliminated from the governmentwide financial statements.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Budgets**

In accordance with the Colorado State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures and other financing uses level and lapses at year-end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting unless otherwise indicated.

#### **Pooled Cash and Investments**

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a single bank account. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically based upon each fund's average equity balance in the total cash.

#### **Property Taxes**

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflow of resources in the year they are levied and measurable. The property tax revenues are recorded as revenue in the year they are available or collected.

#### **Capital Assets**

Capital assets, which include property, equipment, and infrastructure assets (e.g. trails, sidewalks and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Capital Assets (Continued)**

Depreciation expense has been computed using the straight-line method over the estimated economic useful lives:

Infrastructure:

Drainage/Irrigation Improvements 25 Years
Park and Recreation Facilities 15 to 35 Years

#### **Deferred Inflows of Resources**

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category. Accordingly, the item, *deferred property tax revenue*, is deferred and recognized as an inflow of resources in the period that the amount becomes available.

#### Equity

#### **Net Position**

For government-wide presentation purposes when both restricted and unrestricted resources are available for use, it is the District's practice to use restricted resources first, then unrestricted resources as they are needed.

#### Fund Balance

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: nonspendable, restricted, committed, assigned, and unassigned. Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications describe the relative strength of the spending constraints:

Nonspendable Fund Balance – The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to be maintained intact.

Restricted Fund Balance – The portion of fund balance that is constrained to being used for a specific purpose by external parties (such as bondholders), constitutional provisions, or enabling legislation.

Committed Fund Balance – The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Equity (Continued)**

#### Fund Balance (Continued)

Assigned Fund Balance – The portion of fund balance that is constrained by the government's intent to be used for specific purposes, but is neither restricted nor committed. Intent is expressed by the board of directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.

*Unassigned Fund Balance* – The residual portion of fund balance that does not meet any of the criteria described above.

If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's practice to use the most restrictive classification first.

#### NOTE 3 CASH AND INVESTMENTS

Cash and investments as of December 31, 2018, are classified in the accompanying financial statements as follows:

Statement of Net Position:

Cash and Investments	\$ 2,100,060
Cash and Investments - Restricted	1,935,409
Total Cash and Investments	\$ 4,035,469

Cash and investments as of December 31, 2018, consist of the following:

Deposits with Financial Institutions	\$ 44,174
Investments	3,991,295
Total Cash and Investments	\$ 4,035,469

#### **Deposits with Financial Institutions**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least 102% of the aggregate uninsured deposits.

The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

At December 31, 2018, the District's cash deposits had a bank balance of \$59,519 and a carrying balance of \$44,174.

#### NOTE 3 CASH AND INVESTMENTS (CONTINUED)

#### **Investments**

The District has not adopted a formal investment policy; however, the District follows state statutes regarding investments.

The District generally limits its concentration of investments to those noted with an asterisk (\*) below, which are believed to have minimal credit risk, minimal interest rate risk, and no foreign currency risk. Additionally, the District is not subject to concentration risk or investment custodial risk disclosure requirements for investments that are in the possession of another party.

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the Board of Directors. Such actions are generally associated with a debt service reserve or sinking fund requirements.

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- . Obligations of the United States, certain U.S. government agency securities, and securities of the World Bank
- . General obligation and revenue bonds of U.S. local government entities
- . Certain certificates of participation
- . Certain securities lending agreements
- . Bankers' acceptances of certain banks
- . Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- . Guaranteed investment contracts
- \* Local government investment pools

As of December 31, 2018, the District had the following investments:

Investment	Maturity	_	Amount
Colorado Local Government Liquid Asset	Weighted Average		
Trust (COLOTRUST)	Under 60 Days	\$	3,030,431
Morgan Stanley Institutional Liquidity	Weighted Average		
Funds	Under 90 Days		960,864
Total		\$	3,991,295

#### NOTE 3 CASH AND INVESTMENTS (CONTINUED)

#### **COLOTRUST**

The District invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST) (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. The Trust offers shares in two portfolios, COLOTRUST PRIME and COLOTRUST PLUS+. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and any security allowed under CRS 24-75-601. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. COLOTRUST is rated AAAm by Standard & Poor's. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST at net asset value as determined by fair value. There are no unfunded commitments, the redemption frequency is daily, and there is no redemption notice period.

#### Morgan Stanley Institutional Liquidity Funds Treasury Portfolio

The debt service money that is included in the trust accounts at United Missouri Bank is invested in the Morgan Stanley Institutional Liquidity Funds' Treasury Securities Portfolio. This portfolio is a money market fund that is managed by Morgan Stanley Investment Management and each share is equal in value to \$1.00. The fund is AAAm rated and invests exclusively in U.S. Treasury obligations and repurchase agreements collateralized by U.S. Treasury securities. The average maturity of the underlying securities is 90 days or less.

The fund records its investments based on amortized costs. The District records its investment in the fund using the net asset value method. There are no unfunded commitments, the redemption frequency is daily and there is no redemption notice period.

#### NOTE 4 CAPITAL ASSETS

An analysis of the changes in capital assets for the year ended December 31, 2018 follows:

	E	Balance at					Е	Balance at
	De	ecember 31,					De	ecember 31,
		2017	lı	ncreases	Decre	Decreases		2018
Governmental Activities:		_						_
Capital Assets, Not Being								
Depreciated:								
Drainage/Irrigation								
Improvements	\$	693,211	\$	-	\$	-	\$	693,211
Landscape Median Renovation		100,762		-		-		100,762
Park and Recreation Facilities		1,123,364		-		-		1,123,364
Water Rights		635,693		22,425		-		658,118
Land		22,905		-		-		22,905
Total Capital Assets, Not								
Being Depreciated		2,575,935		22,425		-		2,598,360
Capital Assets, Being								
Depreciated:								
Drainage/Irrigation								
Improvements		1,094,508		13,384		-		1,107,892
Park and Recreation Facilities		2,721,594		22,635		-		2,744,229
Parking Lot Improvements		206,217		-		-		206,217
Total Capital Assets, Being								
Depreciated		4,022,319		36,019		-		4,058,338
Less Accumulated Depreciation								
For:								
Drainage/Irrigation								
Improvements		394,100		46,082		-		440,182
Park and Recreation Facilities		1,407,619		122,728		-		1,530,347
Parking Lot Improvements		30,808		5,892		-		36,700
Total Accumulated			•				•	
Depreciation		1,832,527		174,702				2,007,229
Total Capital Assets, Being								
Depreciated, Net		2,189,792		(138,683)				2,051,109
Governmental Activities								
Capital Assets, Net	\$	4,765,727	\$	(116,258)	\$		\$	4,649,469

Depreciation expense of \$174,702 was charged to the Parks function on the statement of activities.

#### NOTE 5 LONG-TERM OBLIGATIONS

The following is an analysis of changes in the District's long-term obligations for the year ended December 31, 2018:

	Balance - December 31, 2017	Additions	Reductions	Balance - December 31, 2018	Due Within One Year
Governmental Activities:					
General Obligation Bonds Payable:					
Series 1993B - Principal Only	\$ 2,954,560	\$ -	\$ 800,000	\$ 2,154,560	\$ 825,000
Series 2014	3,945,000	-	770,000	3,175,000	845,000
Total Bonds Payable	6,899,560		1,570,000	5,329,560	1,670,000
Developer Advance Payable:					
Principal	209,734	-	-	209,734	=
Interest	46,371	12,584		58,955	
Total Developer					
Advance Payable	256,105	12,584		268,689	
Total Long-Term Obligations	\$ 7,155,665	\$ 12,584	\$ 1,570,000	\$ 5,598,249	\$ 1,670,000

Descriptions of the bonds outstanding at December 31, 2018, are as follows:

#### Series 1993 Bonds

The bonds are payable only from the revenue from the voter approved mill levy (December 1992 election) to generate a "guaranteed revenue" deposited directly to the Trustee and restricted for Series A and B, including interest earned on the cash deposited. The requirement for a replenishable reserve of \$50,000 ended in 2003. Any unpaid interest compounds semi-annually.

#### 1993 Series B Principal Only

\$6,247,629 of principal bears interest at 10.41%, payable semiannually, and matures December 31, 2021. The Series B Principal Only Bonds are subject to mandatory redemption in increasing amounts in 2000 through 2021. The bonds are not callable at the option of the District.

#### Series 2014 Bonds

\$6,390,000 General Obligation Refunding Bonds, Series 2014, dated October 24, 2014, with interest of 2.03%. The Bonds are payable semiannually and mature December 1, 2021, and are subject to mandatory redemption at increasing amounts beginning in 2014 through 2021. The Series 2014 Bonds are not subject to optional redemption prior to maturity.

#### NOTE 5 LONG-TERM OBLIGATIONS (CONTINUED)

The District's long-term obligations will mature as follows:

		Governmental Activities							
Year Ending December 31,		Principal		Principal		Interest		Total	
2019	\$	1,670,000	\$	288,743	\$	1,958,743			
2020		1,775,000		185,706		1,960,706			
2021		1,884,560		74,254		1,958,814			
Total	\$	5,329,560	\$	548,703	\$	5,878,263			

At a special election held December 30, 1992, a majority of the qualified electors of the District authorized the issuance of indebtedness in an amount not to exceed \$14,000,000 at an interest rate not to exceed 10.6% per annum. As of December 31, 2018, all of the authorized debt had been issued.

The authorization provided that the bonds would be subject to a minimum mill levy for property taxes which increases from 16.0 mills in 1993 to 39.500 mills in 2005 through 2042 adjusted for changes in the State mandated assessment procedures, and the levy must be sufficient to generate a minimum revenue as stated in the ballot question.

Changes to the calculation under the State Constitution required the minimum mill levy to adjust to 73.109 mills for the 2019 collection.

Due to the refunding of the 1993 Series B Interest Only Bonds and the 1993 Series B Interest Certificates in 2004, the District levied 34.000 mills in 2018 for collection of \$2,369,030 of property taxes in 2019 for debt service, which was adequate to meet the new debt service requirements for 2019.

On November 2, 2004, a majority of the qualified electors of the District authorized the issuance of indebtedness in an amount not to exceed \$10,500,000 at an interest rate not to exceed 7% per annum. At December 31, 2018, the District had authorized but unissued indebtedness of \$475,000 for the purpose of debt refunding.

See Note 11 for terms of the Developer Inclusion and Reimbursement Agreement.

#### NOTE 6 NET POSITION

The District has net position consisting of three components – net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balance of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. As of December 31, 2018, the District had net investment in capital assets calculated as follows:

	overnmental Activities
Investment in Capital Assets:	_
Capital Assets, Net	\$ 4,649,469
Net Investment in Capital Assets	\$ 4,649,469

Restricted net position consists of assets that are restricted for use either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The District had a restricted net position as of December 31, 2018, as follows:

Emergencies	\$ 36,200
Debt Service	 1,893,602
Total	\$ 1,929,802

The District has a deficit in unrestricted net position. This deficit amount was the result of the District being responsible for the repayment of bonds issued for the public improvements which were conveyed to other governmental entities and which costs were removed from the District's financial records.

#### NOTE 7 INTERFUND AND OPERATING TRANSFERS

The transfer from the General Fund to the Capital Projects Fund was made to accumulate adequate funds in the Capital Projects Fund to make future major capital asset purchases.

#### NOTE 8 RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God.

The District is a member of the Colorado Special Districts Property and Liability Pool (Pool) as of December 31, 2018. The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery and workers compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

#### NOTE 8 RISK MANAGEMENT (CONTINUED)

The District pays annual premiums to the Pool for liability, property, workers compensation and public officials' liability. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

#### NOTE 9 CONSERVATION TRUST FUND ENTITLEMENT

The District was entitled to and received \$35,399 from the State of Colorado Lottery based upon a formula considering population within the District. The funds are restricted under the State Conservation Trust Fund statutes to acquisition, development, and maintenance of parks and recreation facilities.

#### NOTE 10 TAX, SPENDING, AND DEBT LIMITATIONS

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of rights (TABOR), contains tax, spending, revenue and debt limitations, which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the Emergency Reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year spending limits will require judicial interpretation.

On November 6, 2001, a majority of the District's electors who voted at the November 6, 2001 election authorized the District to collect and spend or retain in a reserve the full amount of revenue generated from all sources during fiscal year 2002 and subsequent years.

#### NOTE 11 INCLUSION AND REIMBURSEMENT AGREEMENT

On December 2, 1999, a parcel of land (commonly known as Chatfield Farms) was included into the District. This land is subject to all property taxes levied by the District, including debt service taxes. The District also entered into a Reimbursement Agreement with the owner of Chatfield Farms. Under the Agreement, the District may reimburse the owner for the costs of specifically described park, trail and landscaping improvements (not to exceed \$1,209,200), after such improvements have been constructed by the landowner and accepted for maintenance by the District. The District is only obligated to reimburse the owner if annual property tax revenue generated from Chatfield Farms exceeds related annual maintenance, administrative and capital reserve costs (Related Costs). If any year's property tax revenues are insufficient to pay for the Related Costs, the District may recover such shortfalls from future property tax revenue. Interest on unreimbursed costs to the owner and interest on any shortfalls in the District's Related Costs will each accrue interest at the rate of six percent (6%) per annum. Any unpaid reimbursement amounts and accrued interest thereon which are not paid on or before August 10, 2029, shall be forgiven, and the District shall have no further obligation or liability with respect to such reimbursements or interest thereon.

In 2012, the District accepted \$359,615 in public improvements constructed by the owner of Chatfield Farms. The District made no payment in 2018 and has not budgeted payment in 2019. At December 31, 2018, the outstanding principal was \$209,734 with accrued interest of \$58,955.

**SUPPLEMENTARY INFORMATION** 

# ROXBOROUGH VILLAGE METROPOLITAN DISTRICT DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2018

REVENUES	Budget Original and Final	Actual Amounts	Variance with Final Budget Positive (Negative)
Property Taxes	\$ 2,362,960	\$ 2,351,389	\$ (11,571)
Net Investment Income	20,000	68,245	48,245
Miscellaneous Income	-	7,710	7,710
Total Revenues	2,382,960	2,427,344	44,384
EXPENDITURES			
County Treasurer's Fees	35,400	35,287	113
Bond Principal - 1993 Bonds	800,000	800,000	-
Bond Principal - 2014 Bonds	770,000	770,000	-
Interest Expense - 1993 Bonds	307,570	308,237	(667)
Interest Expense - 2014 Bond	80,084	80,084	-
Paying Agent and Trustee Fees	2,700	2,700	-
Contingency	5,000		5,000
Total Expenditures	2,000,754	1,996,308	4,446
EXCESS OF REVENUES OVER (UNDER)			
EXPENDITURES	382,206	431,036	48,830
Fund Balance - Beginning of Year	1,456,920	1,467,937	11,017
FUND BALANCES - END OF YEAR	\$ 1,839,126	\$ 1,898,973	\$ 59,847

# ROXBOROUGH VILLAGE METROPOLITAN DISTRICT CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2018

	Budget Driginal nd Final	Actual Amounts	Variance with Final Budget Positive (Negative)		
REVENUES					
Conservation Trust Funds	\$ 32,000	\$ 35,399	\$	3,399	
Net Investment Income	500	-		(500)	
Miscellaneous	1,000	 -		(1,000)	
Total Revenues	33,500	35,399		1,899	
EXPENDITURES					
Accounting	3,000	_		3,000	
Engineering	10,000	_		10,000	
Legal	5,000	_		5,000	
Management	15,000	164		14,836	
Repay Developer	61,104	_		61,104	
Contingency	100,000	_		100,000	
Capital Outlay / Expenditures:	,			,	
Baseball Field Improvements	30,000	22,635		7,365	
Irrigation Upgrade/Replacement	200,000	13,384		186,616	
Parking Lot Improvements	30,000	· -		30,000	
Playground Equipment	<i>.</i>	1,132		(1,132)	
Trails/Bike Path	15,000	· -		15,000	
Tree Replacements	15,000	_		15,000	
Water Rights Enhancements	30,000	22,425		7,575	
Total Expenditures	514,104	59,740		454,364	
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(480,604)	(24,341)		456,263	
OTHER FINANCING SOURCES (USES)					
Operating Transfers In	270,000	270,000		-	
Total Other Financing Sources (Uses)	270,000	270,000		-	
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	(210,604)	245,659		456,263	
Fund Balance - Beginning of Year	 1,274,787	 1,390,767		115,980	
FUND BALANCES - END OF YEAR	\$ 1,064,183	\$ 1,636,426	\$	572,243	

### ROXBOROUGH VILLAGE METROPOLITAN DISTRICT SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY DECEMBER 31, 2018

1993 Series B
Principal Only Bonds
Interest Rate 10.41%
Principal Paid
December 31 Interest Paid

2014 Series - \$6,390,000 General Obligation Refunding Bonds Dated October 24, 2014 Interest Rate 2.03% Interest Paid

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Year Ended	June 30 and	Decer	nber 31	June 1 and December 1				Total					
December 31,	Principal		Interest		Principal		Interest		Principal		Interest		Total
2019	\$ 825,000	\$	224,290	\$	845,000	\$	64,453	\$	1,670,000	\$	288,743	\$	1,958,743
2020	900,000		138,407		875,000		47,299		1,775,000		185,706		1,960,706
2021	429,560		44,717		1,455,000		29,537		1,884,560		74,254		1,958,814
Total	\$ 2,154,560	\$	407,414	\$	3,175,000	\$	141,289	\$	5,329,560	\$	548,703	\$	5,878,263

This schedule represents the principal and interest due on the currently outstanding debt in accordance with the "Plan" of Debt Reorganization approved August 9, 1993. Actual cash payments may be more or less than displayed. Unpaid interest accrues and compounds on all series.

### ROXBOROUGH VILLAGE METROPOLITAN DISTRICT SCHEDULE OF ASSESSED VALUATION, MILL LEVY, AND PROPERTY TAXES COLLECTED DECEMBER 31, 2018

	V	Prior Year Assessed /aluation for	M	lls Le						Downset
Current Year Year Ended Property Tax			Debt General Service				Total Prop	Percent Collected		
December 31,		Levy	Fund					evied Collec		to Levied
2014	\$	53,911,600	12.418	(1)	39.300	\$	2,788,200	\$	2,754,291	98.78 %
2015		53,712,330	12.380	(2)	39.300		2,775,853		2,758,741	99.38
2016		62,429,520	12.904	(3)	35.900		3,046,810		3,028,996	99.42
2017		62,669,960	12.216	(4)	34.000		2,896,354		2,895,507	99.97
2018		69,216,490	12.275	(5)	34.000		3,202,993		3,187,309	99.51
Estimated for the Year Ending December 31,	•					•				
2019	\$	69,677,340	12.087	•	34.000	\$	3,211,220			

NOTE: Property taxes collected in any one year include collection of delinquent property taxes levied in prior years. Information received from the County Treasurer does not permit identification of specific year of levy.

- (1) The 2014 General Fund mill levy includes 0.331 mills for refunds and abatements.
- (2) The 2015 General Fund mill levy includes 0.293 mills for refunds and abatements.
- (3) The 2016 General Fund mill levy includes 0.817 mills for refunds and abatements.
- (4) The 2017 General Fund mill levy includes 0.129 mills for refunds and abatements.
- (5) The 2018 General Fund mill levy includes 0.188 mills for refunds and abatements.